# North Walsham Sustainable Urban Extension

# **Deliverability Statement**

Land to the west and south of North Walsham Site allocation NW62 in the First Draft North Norfolk Local Plan 2016-2036 (Part 1)



Larkfleet Homes Ltd June 2019



# **Summary**

This statement has been prepared in response to the Council's current consultation into the Daft Local Plan and in particular the proposed North Walsham Sustainable Urban Extension (NWSUE).

The purpose of this statement is to demonstrate the deliverability of the NWSUE and to help inform the progression of North Norfolk's emerging Local Plan.

The proposed strategic scale of development will contribute to North Norfolk's current and future housing needs and help enable the provision of a link road to the west of the town. This will help to ensure that the proposed development will not add to the existing traffic problems of the town, but will actually be a potential solution to the existing problems.

As part of the site's promotion, Larkfleet Homes have commissioned reports in respect of the infrastructure, planning and technical issues associated with its deliverability. The initial assessment of the site is summarised and concluded in this statement.

No 'showstoppers' have been identified.

The masterplan has been shaped by the site's constraints, opportunities and site assessments undertaken to date. The draft masterplan will evolve over time as the scheme progresses and as additional information is provided, including feedback from key stakeholders and consultees regarding the proposals.

The statement focuses on the NWSUE's potential to deliver housing for the housing needs of the district. However, additional complimentary land uses will also be included within the proposals. At present the masterplan helps to illustrate the vision for the NWSUE.

The statement's conclusion draws upon a growing evidence base and confirms that the NWSUE is a suitable, sustainable, available and deliverable site.

We recommend that this site continues to be identified as suitable location for a large scale, mixed use development.

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# Appendix

SCP Transport Delivery Statement.

# 1. Introduction

- 1.1. This deliverability statement has been prepared by Larkfleet Homes Ltd as a promotional document for land to the west of North Walsham, known as the North Walsham Sustainable Urban Extension (NWSUE). The extent of the site of interest to Larkfleet Homes, can be found in Figure 1.
- 1.2. The purpose of this statement is to demonstrate the deliverability of the NWSUE and to help inform the progression of North Norfolk's emerging local plan. The emerging local plan will guide the district's development to 2036 and the NWSUE is a key element of the plan.
- 1.3. Larkfleet Homes strongly believe the western extension to North Walsham is a highly sustainable, available and deliverable site for development and should be allocated as such within the emerging North Norfolk Local Plan. Larkfleet Homes and the owners of the site (the promoters of the site) are committed to delivering a sustainable development in line with emerging Local Plan policy.
- 1.4. The proposed strategic scale of development would contribute to North Norfolk's current housing needs and potentially the need beyond the projected plan period. The scale of development will help enable the provision of a link road to the west of the town, ensuring that the proposed development will not add to the existing traffic problems of the town.
- 1.5. As part of the site's promotion, Larkfleet Homes have assessed the infrastructure, planning and technical issues associated with its deliverability. The initial assessment of the site is summarised and concluded in this statement.
- 1.6. Assessments and surveys carried out across the NWSUE have informed the initial concept masterplan. The masterplan has been shaped by the site's constraints, opportunities and initial site assessments undertaken to date. The initial masterplan concept will evolve overtime as the scheme progresses and as additional information is provided, including that from key stakeholders and consultees. The statement focuses on the NWSUE's potential to deliver housing for the housing needs of the district. However, additional complimentary land uses will also be included within the proposals. At present the masterplan helps to illustrate the vision for the NWSUE.
- 1.7. The statement's conclusion draws upon a growing evidence base and confirms that the NWSUE is a suitable, sustainable, available and deliverable site and should be allocated for development within the North Norfolk emerging local plan.
- 1.8. Further work and consultation will be undertaken to demonstrate the deliverability of this site as the Local Plan proceeds to adoption.



Figure 1: NWSUE Site location map and the area of interest to Larkfleet Homes

# 2. The Vision for the NWSUE

- 2.1. The NWSUE intends to deliver a mixed use and high-quality extension of the town of North Walsham (see Figure 2). The NWSUE provides an opportunity for North Norfolk District Council to support balanced growth in a highly sustainable location. The NWSUE will assist in meeting the housing requirements of the Development Plan Framework vision.
- 2.2. The site promoters aim to provide a vibrant, well-designed and appropriately structured urban extension to North Walsham. This intends to address the local housing need; help in part ease town centre traffic and provide benefits for both new NWSUE and existing residents of North Walsham. The promoters of the site believe the extension will deliver enhancements to the town over an extended period of time while also creating a distinct character derived from its location and landscape context. The proposals for the NWSUE envisage high-quality public realm, built form and landscaping to compliment the planned extension and the existing town boundary.
- 2.3. Proposals for the NWSUE will deliver significant key benefits to the town and local authority including:
  - Up to 1800 new homes, including affordable homes and an element of housing for the elderly.
  - A western link road between Norwich Road and Cromer Road potentially resulting in traffic relief within the town centre.
  - Other associated highway infrastructure or mitigation.
  - New foot, cycle and public transport links.
  - A significant green infrastructure resource.
  - A new primary school facility.
  - A new local centre to provide local shops, services and community facilities plus an area of land set aside for commercial use.
- 2.4. Initial analysis of the site indicates that the NWSUE has the potential to deliver up to 1,800 new homes. These dwellings would be built and delivered over the plan period. The provision of new housing could potentially go beyond the plan period depending upon the commencement of development on site and annual build out rates. Most importantly, the NWSUE has the ability to help meet the local housing demand within the next five years. Infrastructure investment in the town of North Walsham has the potential to deliver a western link road over the Plan period. A link road, between Norwich Road and Cromer Road could potentially assist in helping address some of the highway issues currently experienced in North Walsham. The road will principally serve the residential development as well as acting as a relief road to take an element of local traffic out of the town centre.
- 2.5. The NWSUE site offers the opportunity for a range of mixed land uses to accompany the housing. This includes areas of public open space for formal and informal use and habitat creation as well as other complimentary land uses to support the future growth to the west of North Walsham. The scale of development also has the potential to include community facilities, employment opportunities and new educational facilities.

- 2.6. The current NWSUE concept masterplan, provided with this document, has been informed by the site's constraints and opportunities. Furthermore, the masterplan has evolved through discussions with a wide range of relevant parties including North Norfolk District Council, Norfolk County Highways and Anglian Water. As the project progresses, the masterplan will continue to evolve through further consultation with key partners, delivery agencies and the wider community. This element of consultation will ensure that the proposed new neighbourhood harmonises with the existing town of North Walsham in a coherent and comprehensive manner.
- 2.7. The NWSUE will provide a level of housing growth to support the economic prospects and aspirations of North Norfolk District Council, as set out in the emerging Local Plan under HOU1 (housing targets for market and affordable homes). The extension is able to deliver a sustainable pattern of development, help improve the alignment between new homes and jobs (in North Walsham and further afield) and aid the health and well-being of local communities through substantial green infrastructure provision and a new primary school.

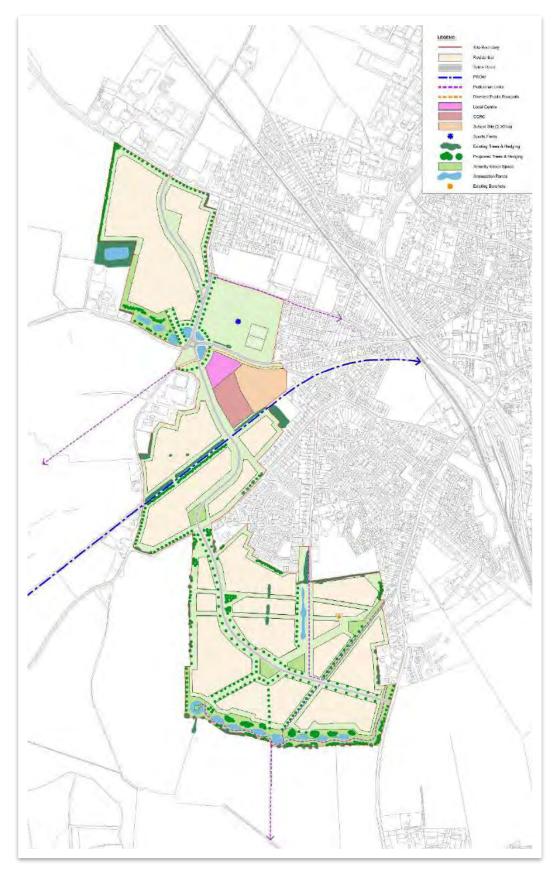


Figure 2: The Vision for North Walsham's extension

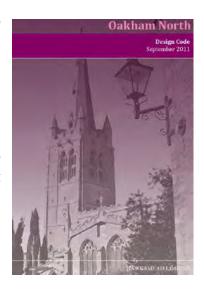
# 3. The Promoters: Larkfleet Homes and Land Owners

#### **Larkfleet Homes**

- 3.1. The Larkfleet Group is a well-established development company, recognised for their Larkfleet Homes and Allison Homes brands across Lincolnshire, Rutland, Cambridgeshire, Nottinghamshire, the South West, Norfolk and Suffolk. The Group delivers open-market and social housing alongside mixed-use developments.
- 3.2. Within the Larkfleet Group, Larkfleet Homes are the principle housebuilding and property development division. Larkfleet Homes is an award-winning housing developer with a strong record in creating high quality homes and vibrant communities. Larkfleet's current projects range from small scale exclusive developments to urban extension and garden village proposals of up to 2,500 homes. The group have also developed mixed use and commercial properties ranging from 1 to 12 hectares in size.
- 3.3. Larkfleet Homes have been involved in numerous large scaled strategic housing sites across Lincolnshire, Rutland and Norfolk. Aimed at relieving the national housing shortage and meeting district wide housing needs, these urban extension developments range from 500 to 2,500 new homes. Larkfleet Homes have promoted sites such as Stamford North (Lincolnshire), Oakham (Rutland), Beccles (Suffolk) and Sibson Garden Village (Cambridgeshire). Each of these large-scale housing projects are at various stages of development with Oakham (1,100 units) being the first to be nearing completion.

# Oakham (1,100 dwellings)

3.4. Outline planning permission was approved in July 2011. The outline scheme for residential development was broken down into a number of phases and includes a mixture of market and affordable homes; a Continuing Care Retirement Community (CCRC); a Local Centre; extensive open space and SUDs features. Each phase of the site was required to adhere to a site wide Design Code, which was produced following the granting of outline consent. The majority of phases have now been built-out mostly by Larkfleet Homes, but land was also sold to other house builders including Bellway and Charles Church. Larkfleet are in the process of submitting a reserved matters application for Phase 11 of the scheme. This is an extension to the original consented scheme and will provide starter homes.



# Stamford North (650 dwellings / overall 2000 dwellings)

3.5. Stamford North is another urban extension scheme promoted by Larkfleet Homes, in conjunction with adjacent landowners and three authorities. The scheme was promoted during the South Kesteven District Council and Rutland County Council local plan reviews, securing a draft allocation status at the Regulation 19 stage. The combined site has the potential to deliver 2,000 new homes alongside a country park, local centre, primary school and link road to the north of Stamford. Larkfleet are now progressing with initial masterplan concepts for an outline application at the same

time as working on a Development Brief for adoption in conjunction with the adjacent landowners and the authorities.

# Major investor in Research and Development

- 3.6. Larkfleet Homes are leaders in energy efficient construction techniques and despite being an SME it invests significant amounts of money in research and development. At the head office in Bourne, Lincolnshire, Larkfleet have two demonstration homes, one demonstrating the potential of modular building techniques (Startlink) and the other is an EcoHouse demonstrating energy efficient construction techniques including the use of solar PV and other renewable technologies.
- 3.7. Larkfleet are also involved in innovative solutions to flooding. A revolutionary elevating house (figure 3) has been approved by South Holland District Council. The experimental raising house will be jacked up well ahead of the arrival of flood waters to a height of 1.5 meters. The long-term testing of the innovative scheme is expected to last up to five years.



Figure 3: Larkfleet Home's elevating house.

3.8. Larkfleet Group Ltd have an enviable reputation for producing high quality, sustainable developments using innovative technology and construction methods.

# 4. Site Analysis of the Urban Extension Area

# Site location

4.1. The urban extension site comprises a total of 95 hectares of land to the south and west of the town of North Walsham, of which the promoters/Larkfleet Homes control 87 hectares. A plan showing the ownership of the site is shown below in figure 4.

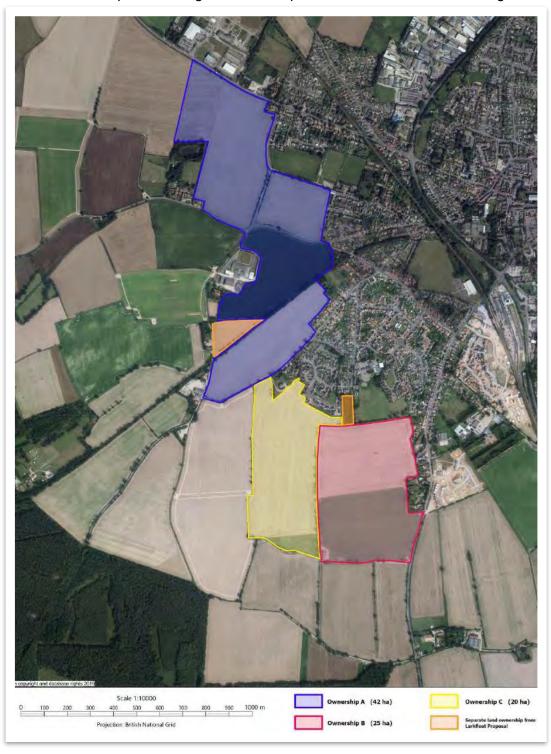


Figure 4: Land ownership of the proposed site.

- 4.2. The land to the north of Cromer Road, along Bradfield Road/Link Road is also included in the draft allocation for the NWSUE. This area is largely industrial in character and does not form part of the site being promoted by Larkfleet Homes or the associated site landowners.
- 4.3. The area of interest to Larkfleet Homes, spans from Cromer Road southwards to Norwich Road. To the west and south of the site lies arable farm land and further afield the villages of Flemingham, Bradfield and Swafield. The site is bound to the east predominantly by residential development and to the north by Cromer Road.
- 4.4. The site is located approximately 1 km west of the town centre of North Walsham. North Walsham Train Station is situated 1.1 km to the east. The station has parking facilities for a number of cars and sheltered cycle storage facilities for bikes. The NWSUE is accessible via North Walsham/Norwich Road (B1150) and Cromer Road (A149). The B1145 runs across the site in an east to west direction.



Figure 5: Rossis Leisure Centre above and JR's Bowling Alley and entertainment centre below



- 4.5. The site can be described as an envelope that wraps closely to the west of the existing settlement of North Walsham. In total the site has the potential to be greater than the 95 hectares (234acres) currently proposed as set out in the concept masterplan detailed in the Deliverability Statement.
- 4.6. Larkfleet Homes propose that the allocation could be increased to the south by an additional 9 ha. This additional parcel of land is also owned by the same land owners.

- 4.7. The additional area to the south has been identified as a low point in the area and would be an ideal location for surface water drainage attenuation/filtration due to the area's typography. This area for surface water attenuation would also form the basis of natural infiltration. Not only would this area service the allocations surface water run-off and avoid the use of pumping stations for example and allow the site to drain naturally, it would also contribute to additional green infrastructure, providing an attractive water dominated landscape.
- 4.8. The additional land incorporating SUDS features, extensive landscaping would also provide additional opportunities to provide footpaths and cycleways which would connect into the other paths to be provided as well as the existing PROW network within the locality. Furthermore, this additional parcel of green infrastructure, would help soften the edge of development when viewed from the south along Norwich/North Walsham Road (B1150).
- 4.9. Incorporating this additional land will allow greater flexibility in determining the overall planning of the site and optimise the sites sustainability by allowing natural drainage of the site in addition to providing additional opportunities to enhance biodiversity.
- 4.10. The land to the north of Cromer Road, approximately 7.5 ha, is also within the proposed allocation. This is bound by commercial/employment including a supermarket, a building supplier and offices. As mentioned above, this area is not in the control of Larkfleet Homes. Whilst the most appropriate use of this site is employment, some of this area could also be utilised for residential development.
- 4.11. The east of the extension wraps round the existing residential development of North Walsham. Residential development and Norwich Road confines the urban extension area to the south.
- 4.12. The urban extension consists mainly of arable farmland with defined hedgerows. In the centre of the proposed NWSUE the allocation envelopes the Rossis Leisure Centre and residential development to the East. The Rossis Leisure centre built in 1978, is situated to the west of the urban extension (figure 5) and provides multiple leisure facilities to local residents.
- 4.13. The southern area of the extension is located approximately 0.5 miles to North Walsham's train station. In the southern region of North Walsham, a primary school, garden centre, church and car garage are all within the locality of the urban extension area.
- 4.14. Weavers Way (figure 6), a national right of way, cuts across the extension area in an east-west direction. The footpath links to the wider national footpath network and Lord Anson's Wood. Weavers Way is part of the 'Broads by Bike' Route 7, a 33-mile cycle route that loops around villages in North Norfolk. Currently, there is no provision to walk north to south across the extent of the site.



Figure 6: Weavers Way Public Footpath

4.15. Bus stops are within close proximity to the site and are situated along Cromer Road (within 750m) for bus service 6A to Cromer, North Walsham Road (within 900m) for services 5A, 55 and X55 to Norwich, and Skeyton Road (within 300m) for service 210 to Norwich. Car travel across the site in an east-west direction is accessible via Cromer Road, Aylsham Road and Skeyton Road. It is likely that bus routes would be altered to go through the NWSUE.

# Aerial Photographs of the site









#### North Walsham

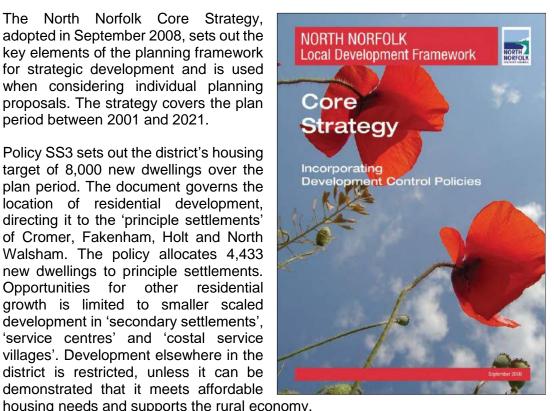
- 4.16. North Walsham (population 12,647) is the largest settlement in the District, it is an historic market town with a large number of Listed Buildings and was once rich from the medieval wealth of the wool trade. The town had a solid manufacturing base, but this has been in decline in recent years suffering from poor road transport links to Norwich in addition to the constraints of the railway bridges in the town making HGV access to employment areas difficult.
- 4.17. The town's industrial businesses are focused on manufacturing of machinery and equipment, plastics products and metal fabrication. North Walsham has recorded a consistent level of premises take-up and, along with Fakenham, is a primary industrial node in North Norfolk"
- 4.18. North Walsham is served by both passenger and freight rail services, providing good rail links to Cromer, Sheringham, Norwich and beyond. Multiple bus services pass through the market town and stop at Great Yarmouth, Cromer, Norwich and Aylsham. North Walsham is served directly by the main roads B1145, B1150 and the A149 which link the market town to the coast and cities of Great Yarmouth and Norwich. Approximately 15 miles south of North Walsham is the city of Norwich (population of 132,512) and 10 miles to the north the seaside town of Cromer
- 4.19. North Walsham's location has increasingly meant that it acts in part as a dormitory town to Norwich, with large numbers of commuters travelling to the Norwich area for better paid job opportunities and to access the wider choice of retail, recreational and other services available in the city.
- 4.20. North Walsham has a wide range of services and facilities including two primary schools (North Walsham Junior School and Millfield Primary), one secondary school (North Walsham High School), college (Paston College) and a small hospital. The town centre has a comprehensive range of shops, restaurants, bars and banks. A small number of out of town retail parks and super stores supplement the town's range of facilities. It has the third largest retail provision within the District in terms of floorspace. As such it is considered as Large Town Centre in the proposed retail hierarchy in the draft Local Plan
- 4.21. The town centre, built during the late 18th to early 19th century, was designated as a Conservation Area in May 1972. At the centre of the town is the Market Place where weekly farmers markets and festivals take place.

# 5. Planning Policy

- 5.1. North Norfolk District Council have an Adopted Local Development Framework (LDF) and emerging local plan which will eventually replace it.
- 5.2. The current Local Plan or Development Plan consists of the following documents:
  - The Core Strategy and Development Management Policies (Adopted September 2008)
  - Proposal Map (Adopted September 2008)
  - Site Allocations (Adopted February 2011)
- 5.3. In addition to the LDF the Council has also adopted supplementary planning guidance (SPG) documents:
  - Design Guide (2008)
  - Landscape Character Assessment (published November 2018 likely to be adopted mid 2019)
  - Open Space (September 2008)

# Core Strategy and Development Management Policies (Adopted September 2008)

- 5.4. The North Norfolk Core Strategy, adopted in September 2008, sets out the key elements of the planning framework for strategic development and is used when considering individual planning proposals. The strategy covers the plan period between 2001 and 2021.
- 5.5. Policy SS3 sets out the district's housing target of 8,000 new dwellings over the plan period. The document governs the location of residential development, directing it to the 'principle settlements' of Cromer, Fakenham, Holt and North Walsham. The policy allocates 4,433 new dwellings to principle settlements. Opportunities for other residential growth is limited to smaller scaled development in 'secondary settlements'. 'service centres' and 'costal service villages'. Development elsewhere in the district is restricted, unless it can be demonstrated that it meets affordable



5.6. For North Walsham the Plan identified a need for approximately 400 to 500 new dwellings. The Site Allocations (adopted 2011) document identified a large site at Norwich Road/Nursery Drive to accommodate the majority of this requirement.

5.7. North Norfolk are currently preparing a new Local Plan. The document will guide development decisions for the period of 2016 to 2036 and will replace the Core Strategy and Development Management Policies document as well as the Site Allocations Document.

# The North Norfolk District Council (NNDC) Emerging New Local Plan

- 5.8. In 2015, NNDC commenced the preparation of a new local plan to cover the authority area until 2036. The strategic document sets out planning policies, determines how land is used and what can be built where. The aim of the document is to support sustainable development, as a result of population growth, in suitable ways which minimises the impact on the environment. The production of a new local plan intends to review adopted policies and bring them in line with the revised National Planning Policy Framework (NPPF) (2019) and National Planning Policy Guidance (NPPD).
- 5.9. The emerging local plan is at the first draft consultation stage. A six-week consultation period finishes on Friday 28<sup>th</sup> June 2019. It is also proposed that a consultation will occur later in 2019 regarding part 2 of the emerging local plan to discuss potential development sites identified in villages.
- 5.10. Site specific proposals within the NWSUE will need to take into account local (including those in the emerging local plan) and national planning policy such as:

# The National Planning Policy Framework (2019)

- 5.11. The National Planning Policy Framework (NPPF) was published in February 2019. The Framework sets out the government's policies for the English planning system. The document's core aim is to deliver a presumption in favour of sustainable development. The NPPF's aim of delivering sustainable development is achievable through economic, social and environmental objectives.
- 5.12. The NPPF is a key consideration in the production of the development plan/framework documents and the decision making of planning applications.
- 5.13. At the heart of the NPPF is a presumption in favour of sustainable development (paragraph 11). It sets out how this influences plan-making and decision-making. For local authorities this means
  - making. For local authorities this means development plans should meet the development demands of their area. It also requires local authorities to ensure that their local plan meets their Objectively Assessed Needs (OAN) for market and affordable housing.
- 5.14. Paragraph 59 of the framework reflects the government's objective of 'significantly boosting the supply of homes.' Paragraph 72 expands on this to suggest 'the supply of large numbers of new homes can often be best achieved through planning for larger scale development, such as settlements or significant extensions to existing



villages and towns.' The Framework's endorsement of sustainable development ensures large scale development is 'well located and designed, and supported by the necessary infrastructure and facilities'.

# North Norfolk Draft Local Plan (Part 1)-Published May 2019

# Sustainable Development Policies

# **SD 5**-Devloper contributions and viability

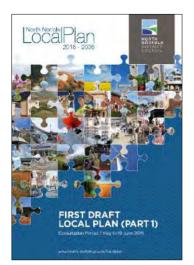
Large scale development proposals of 50+ dwellings require a Health Impact Assessment. Further to this, developers are required to provide contributions in order to manage and mitigate the impact of the development, depending upon site specific viability.

#### SD 9- Telecommunications Infrastructure

Residential developments need to consider telecommunications within proposals to ensure there is sufficient network coverage.

# **SD 10**-Flood risk and surface water drainage

New development must mitigate the risk of flooding, not materially increase the flood risk to other areas and incorporate appropriate surface water mitigation measures.



# **SD 14-***Transport Impact of New Development*

The NWSUE should be well designed to reduce the need to travel and maximise the use of sustainable forms of transport.

# **SD 15**- Parking Provision

The NWSUE site specific proposals should provide sufficient parking spaces to avoid inappropriate on-street parking.

#### **Environment Policies**

# **ENV 2-**Protection & Enhancement of Landscape & Settlement Character

Proposals for development should be informed by, and be sympathetic to, the distinctive Landscape Types and Character Areas.

# **ENV 4**-Biodiversity & Geology

Biodiversity net gains and contribution to ecological networks should be sought for all development, proportionate to the scale of the proposal and any potential impacts.

#### **ENV 5**-Green Infrastructure

All development will fully incorporate green infrastructure principles into proposals, including the enhancements and opportunities identified in the Green Infrastructure Background Paper.

#### ENV 7-Open Space & Local Green Spaces

New residential development of 11 dwellings or more is expected to meet open space standards.

#### **ENV 8**-Public Rights of Way

Public Rights of Way and access will be protected, enhanced and promoted.

# ENV 9-High Quality Design

All development proposals should seek to make efficient use of land, but reflect the characteristics of the site and local area in their layout, landscaping, density, mix, scale, massing, character, materials, finish and architectural details

# **ENV 10**-Protection of Amenity

New development should be respectful to the amenity space of neighbouring occupants and provide adequate levels of amenity space for future occupants.

# **ENV 11-**Protecting and Enhancing the Historic Environment

North Norfolk District Council have an expectation that any new development will enhance the historic environment.

# Housing Policies

# **HOU 2-**Housing Mix

All new housing development shall provide for a mix of house sizes and tenures in accordance with this policy.

# **HOU 8-**Accessible & Adaptable Homes

All new homes must be designed and constructed in a way that enables them to be adapted to meet the changing needs of their occupants over their lifetime.

# **HOU 9-**Minimum Space Standards

All new dwellings, must be designed and constructed in a way that enables them to meet or exceed the Government's Technical Housing Standards.

# **HOU 10**-Water Efficiency

All new development must be designed and constructed in a way that minimises its impact on water resources.

# HOU 11- Sustainable Construction, Energy Efficiency & Carbon Reduction

New development is required to achieve a high standard of environmental sustainability.

- 5.15. The draft local plan, allocates the NWSUE as a western extension to North Walsham known as site reference NW62. The allocation proposes that the site delivers approximately 1,800 dwellings and supporting infrastructure such as a link road and new primary school. The mixed-use allocation also has the possibility to deliver employment and green infrastructure opportunities. When investigating the site, the council identified that the site would not have a significant impact on the landscape, nor any impact on local or national landscape designations (Landscape Character Assessment 2018). However, the site does have a number of identified constraints that will need to be taken into account within the initial draft concept masterplan.
- 5.16. The Council expect the delivery of NW62 to be a complex task however, North Norfolk Council believe it is possible for the site to be 'substantially completed' during the plan period. Proposals for the site are subject to a development brief by which a comprehensive set of site wide requirements should be met to ensure the extension is cohesive. A development brief for the site will be established with co-operation between the landowners/promoters, the council, relevant authorities and the local community.

#### Site Allocation NW62

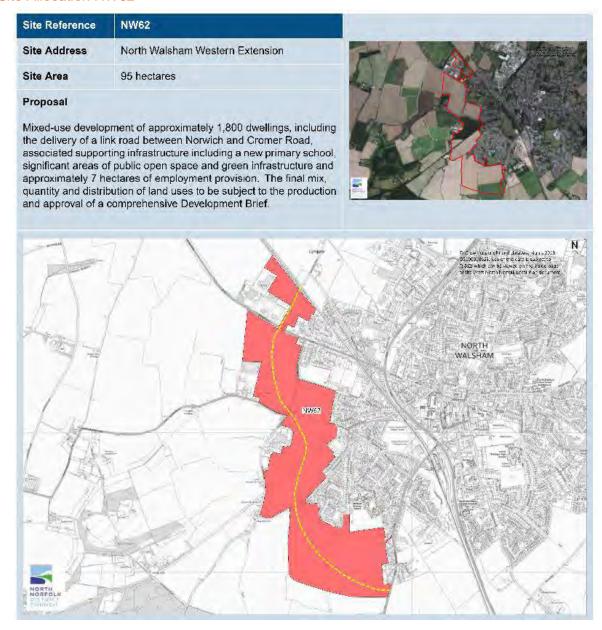


Figure 7: Site Allocation NW62 (Source: North Norfolk's First Draft Local Plan)

# North Norfolk DC Design Guidance

- 5.17. North Norfolk are also consulting on a draft North Norfolk Design Guide alongside the emerging Local Plan. Once this Supplementary Planning Document is adopted it will become a material consideration in the planning process.
- 5.18. The consultation design guidance covers the broad principles to take into account the unique characteristics of North Norfolk. The document encourages development to be of a high-quality design.
- 5.19. However, any such guidance should not be too prescriptive. Materials and design whilst having regard to traditional character, must also reflect the need to

accommodate modern, energy efficient construction techniques and materials as well as consider the cost of attaining prescribed design levels. For example, the use of Modern Methods of Construction (MMC) which is being heavily promoted in order to speed up the delivery of new homes and overcome skills shortages in the industry will have an impact of the design and appearance of homes. Attempting to mimic traditional designs, for example utilising traditional materials, is not generally appropriate for MMC homes. A more contemporary look is likely to work best, as that will allow the full benefits of MMC/factory construction to be achieved. This will not only help speed up delivery of hoes, but it will also benefit the house purchaser with more affordably priced homes.

5.20. Over the construction life span of the NWSUE these will undoubtedly change. The Design Guide needs to be flexible enough to cope with changes some of which may be as a result of changes to Building Regulations. It also needs to reference MMC which at the moment it appears not to.

# **Space Standards**

- 5.21. Similarly, prescribing space standards for homes can impact upon the affordability of such homes. It should be noted that Homes England take a flexible approach to applying the standards in respect of affordable homes and it is suggested that the policy, should be worded in such a way as to allow such flexibility when determining planning applications.
- 5.22. Many authorities have decided not to prescribing space standards for various reasons. Housing in this country is small compared to our European neighbours, but it is also more costly than most. Affordability is an issue. Insisting on space standards could exacerbate this problem.

#### Renewables

5.23. Utilising renewables etc., in development is something that Larkfleet Homes have led way on and as a company we are proud to spend significant sums on R&D in respect of sustainable construction techniques etc. Up until very recently all our homes were provided with solar PV panels as standard. We are now considering moving away from that position as customers do not necessarily see it as an advantage. National changes to policy and legislation can greatly impact on the costs of providing such technology and the viability of doing so.

#### **Electric Vehicles**

- 5.24. The growth of electric vehicles including hybrids is something that could change the design parameters of housing developments, particularly when autonomous vehicles are widely available. At the moment the increase use of electric vehicles is impacting upon ensuring the networks are designed to provide adequate capacity to meet the potential demand. There is obviously a cost to this in terms of the network and also of upgrading generating capacity to cope with this demand. As a house builder we are already having to design our housing schemes to cope, with as you indicate upgraded sub stations etc., but unfortunately the network outside of the site and generating capacity will also need to be sorted and at the moment this seems unlikely to happen.
- 5.25. Providing electrical chargers on every home is not realistic as not every household will have an electric car for many years to come and by the time a significant

proportion do so, the technology will advanced so much that plugging a car in to charge will be redundant. Already we have cars that charge wirelessly (inductive charging) and whilst these are restricted to pads fixed to the driveway of garage floor, other countries are already building roads with such facilities built in along the length of the road. Forcing house builders to provide charging points is like in the 1980s forcing people to choose Betamax over VHS!

- 5.26. In the long term with autonomous vehicles the need for parking at home is questionable and this could fundamentally change the urban design of future developments, freeing up significant amounts of land which would otherwise be used for the storage of vehicles.
- 5.27. On some of our developments we are providing passive provision by ensuring that the internal network on our developments is designed to facilitate the provision of charging points and by providing the necessary wiring to enable the easy provision of a charge point should one be required.

# Accessibility & Adaptability

5.28. Larkfleet Homes already produce a number of house types that meet the Lifetime Homes standards. These have been developed working with officers from Peterborough City Council. These are for both affordable and market homes.

# Housing Need and Supply in North Norfolk

- 5.29. Central Norfolk's Strategic Housing Land Supply Assessment 2017, used as part of the evidence base for the emerging local plan, identifies an objectively assessed need for 60,350 dwellings over the period of 2015-36. This equates to 2,873 dwellings per year. For North Norfolk the amount is 8,581 or 593 dwellings a year.
- 5.30. The Housing Delivery Test 2018 calculates that North Norfolk requires 1,174 dwellings per annum (based upon earlier assessments of 400 dwellings a year). The delivery test suggests North Norfolk have delivered 26% more than their original requirements between the period of 2015-2018.
- 5.31. However, the background paper 1 (Approach to Setting the Draft Housing Target), submitted as evidence for the emerging local plan suggests the new plan requires the consistent delivery of around 550 dwellings per annum (somewhat lower than the SHMA figure) and comments that the deliverability of this figure has rarely been achieved in the past.
- 5.32. Whilst the Council considers that the figure of 550 units per annum is appropriate bearing in mind the use of the Standard Methodology, this is likely to change as the Government has indicated it will amend it shortly. Regardless of the uncertainty regarding the figures of housing need and supply, North Norfolk still require new development to support the distribution of growth within the region.

# 6. Environmental Analysis

# **Ecology**

- 6.1. The North Walsham Urban Extension (NWSUE) has been subject to an initial ecology survey. A phase 1 ecological study, conducted by BiOME provides detailed information regarding the ecological value of the site as a whole.
- 6.2. Approximately 850m to the west of the site is the Bryant's Heath Site of Specific Scientific Interest (SSSI) (figure 8). The SSSI has been designated for its mixture of dry acidic heath, wet heath and fen habitats. The urban extension falls into the Bryant's Heath SSSI Impact Risk Zone, as does most of North Walsham. The proposed extension is some distance away from the SSSI therefore, this area of ecological importance is unlikely to be directly impacted upon by the development, particularly if sufficient green infrastructure is provided on site. The BiOME phase 1 study anticipates that there is no adverse ecological impact in relation to the designated sites. Nevertheless, further survey work will be undertaken as the plans for the site evolve and as more detail of the development and its impacts becomes available.
- 6.3. Weaver's Way, a long-distance footpath following a dismantled railway line, crosses the site midway in an east to west direction (figure 8). The national footpath is considered a County Wildlife Site (CWS) and is designated due to its range of habitats present including woodland, grassland and shrubs.

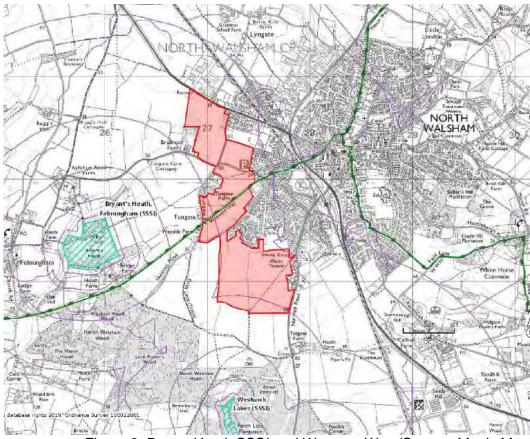


Figure 8: Bryant Heath SSSI and Weavers Way (Source: Magic Map)

- 6.4. An investigation conducted by BiOME recorded and mapped habitats and plant species located within the site. The majority of the site consists of arable farmland, with trees and hedgerows located within and along boundaries. Arable farmland offers little ecological value however, the boundaries to and within the site offer some environmental value. Mature and semi-mature trees and hedgerows provide nesting habitats for small birds and mammals. Biome's online research identified that badgers occasionally use the site. However, when the walk over survey was conducted, BiOME recorded no evidence of badgers within the site.
- 6.5. Roosting bats and nesting birds could potentially be supported by the hedgerows and trees present on site. If vegetation clearance was needed suitable mitigation measures would be implemented.
- 6.6. BiOME suggest where possible opportunities for nature conservation and enhancement at this site are deliverable. Formalised and detailed plans to create habitat areas and enrich native landscaping would be beneficial for nature conservation.
- 6.7. The proposed development will provide extensive areas of open space/green infrastructure including landscaping, natural green areas and SUDs features all of which will aid the enrichment of biodiversity on the site.

# Cultural and Built Heritage

- 6.8. The urban extension is located on the western edge of North Walsham, some distance away from the conservation area. The town centre provides a rich core of historic buildings, a number of which are listed.
- 6.9. Bradmoor Farmhouse and its two barns are located in the north west of North Walsham, these grade II listed properties are situated on the boundary of the extension (figure 9). The proposals could have a potential impact on the setting of this farm. However, with appropriate mitigation any impacts can be minimised.



Figure 9: Bradmoor Farmhouse adjacent to the north west of the NWUE.



6.10. Located approximately 80m from the site along Norwich Road is the monument of national importance 'Wayside Cross' which is one of three crosses that marks the site of the Battle of North Walsham, part of the peasants revolt. Another cross, or remains of a cross is 'Stump Cross' (figure 10), located in a similar location to the Wayside Cross.



Figure 10: Stump Cross

6.11. Other than the listed buildings and scheduled monuments highlighted above, there are no other designated historic assets within or adjacent to the proposed extension. The North Walsham conservation area is a significant distance from the extension site. Due to this, the views from within the conservation area would be limited to a very small impact. Wayside and Stump Cross are well screened by hedgerow vegetation and residential development to the east of the extension. To the north, west and south Bradmoor Farm is screened by well-established tree lines and hedgerows.

# **Transport and Access**

6.12. In anticipation of the site being identified as a potential allocation, SPC on behalf of Larkfleet Homes conducted a transport deliverability statement in order to evidence the deliverability of the North Walsham Sustainable Urban Extension. Proposals for residential development including the provision of a new western link road for North

- Walsham has gained support from NNDC as set out in the draft allocation policy structure.
- 6.13. A new link road between the A149 Cromer Road and Norwich Road to the south and west of North Walsham can be delivered across the site, to enable the opportunity for sustainable methods of transport to utilise the link.
- 6.14. Currently, access to North Walsham's town centre is through three main arterial routes of the A149 Cromer Road, Aylsham Road and Norwich Road. Vehicles traveling between Cromer, Great Yarmouth and Norwich use these main routes however, this has resulted in a congested urban environment. Furthermore, another issue surrounding transport in North Walsham is height restrictions. Due to limited height rail bridges, HGV's traveling through North Walsham are restricted by the route they can take, which at times forces them onto unsuitable residential roads.
- 6.15. A link road to the west of North Walsham would provide an alternative route for traffic flows and thus reduce the amount of non-local traffic within the centre of North Walsham. A road to the west would also allow larger HGV's, which cannot travel along restricted routes, to circulate along a more reliable route. SCP's transport deliverability statement recommends two options for the proposed link road. Multiple access points could be taken off the link road in order to serve new residential areas. Due to this flexibility traffic can be evenly distributed across the site thus, potentially helping to minimise the impact on the congested highway network.
- 6.16. SCP's report assesses the proposed site and highlights the fact the site is easily accessible to existing transport methods. However, the site has an even greater potential to enhance and bring forward improvements to pedestrian, cycle and public transport networks. SCP have identified that there are no technical reasons why a phased western link road and associated development should not be included in the New Local Plan.
- 6.17. North Norfolk's first draft of the Local Plan identifies the issues relating to highways infrastructure in North Walsham. Restricted routes, due to height limits are causing heavy goods vehicles to be forced through residential areas unsuitable for large volumes of traffic. Therefore, the draft Local Plan proposes a western link road between Norwich Road, Aylsham Road and Cromer Road to serve housing growth and in part help alleviate highway issues in the town.
- 6.18. Further work will be commissioned in conjunction with NNDC and NCC to ensure that the link road

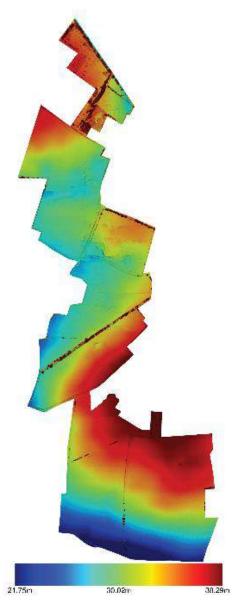


Figure 11: Typography of the site

is deliverable and principally supports a sustainable residential development of the scale envisaged.

# Topography

- 6.19. In order for proposals to appropriately accommodate existing land forms, a detailed assessment of the site's topography has been undertaken.
- 6.20. An assessment conducted by EPS identifies that the site, comprising of arable farm land, is relatively undulating across its area. The elevations of the site range from approximately 35 to 45m AOD. The assessment acknowledged that although the site does not have any noticeable slopes, it mostly falls to the west and south (see figure 11).
- 6.21. The 2018 Landscape Character Assessment of the site identified the site as 'Low Plains Farmland'. Therefore, the character of the site is essentially flat with some undulating landscapes of arable farmland. The draft North Norfolk Local Plan sets out that the site 'is not identified as a landscape type which is more sensitive to the impacts of development'.

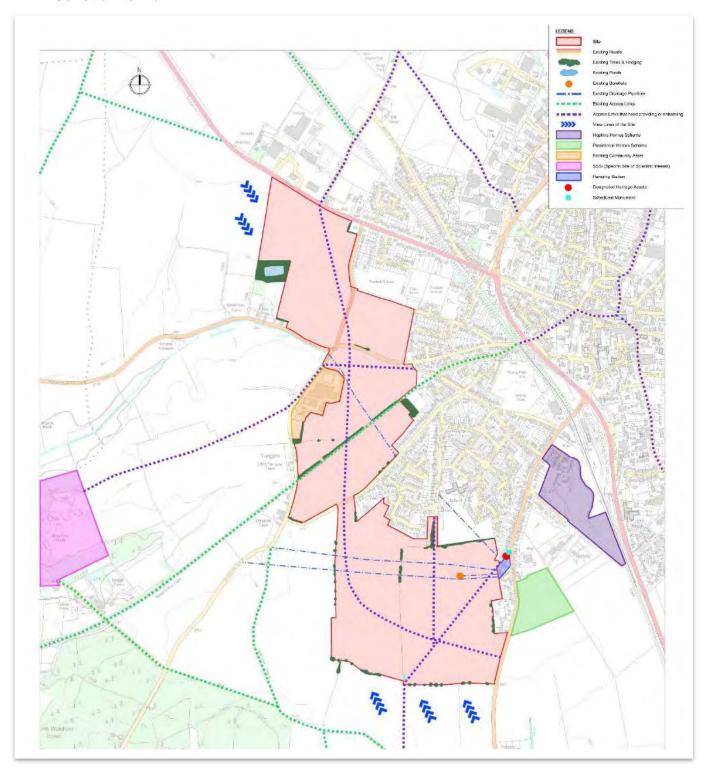
# Flood Risk and Drainage

- 6.22. A feasibility study of the site conducted by EPS, on behalf of Larkfleet Homes identified the site to be in Flood Risk Zone 1. Therefore, flooding is not seen as a significant issue for the site.
- 6.23. A further assessment undertaken by Canham Consulting, on behalf of Larkfleet Homes, investigates the site's flood risk and drainage options. The report considers the risk from watercourse and sea flooding to be reasonably low. Additionally, the risk from groundwater flooding is also measured to be low. However, the risk of surface water flooding is possible in isolated spots across the site. Canham Consulting believe the extent of surface water can be managed out with a suitable SuDS scheme. The risk of flooding from artificial sources, such as reservoirs, private and adopted drains is also considered to be low. As a result of the assessment Canham Consulting have measured the risk against the sequential test and believe the site is suitable for development.
- 6.24. On the site, surface water drainage follows the topography of the land falling towards the west and south. A drainage channel emanates along the western boundary near to Turngate Farm. The pattern of drainage flows in a west and south-westerly direction eventually connecting to Blackwater Beck.
- 6.25. The Canham assessment identified that the site has the potential for SuDS drainage and believe it can be delivered as part of a phased development with an appropriate range of SuDS mechanisms in the form of attenuation basins, permeable paving and swales integrated into the site masterplan. These schemes have the potential to enhance the ecological value of the site through the provision of natural habitats built into the SuDs system.
- 6.26. Canham's assessment of the foul water sewage suggest it is likely the drainage network and Water Recycling Centre would require capacity improvements. It is also considered essential for the construction of either one or two onsite pumping stations to transport foul water to the Anglian Water Network.

#### **Utilities**

- 6.27. DWH Project Management have conducted a utilities statement on behalf of Larkfleet Homes. The parameters of the desk top study identifie any infrastructure and servicing constraints for development and establishes the budget costs for the provision of new utilities infrastructure to service the proposed development. DWH as part of their study also contacted the relevant service providers to identify the available capacities within the utility networks.
- 6.28. An estimated budget has been obtained to connect to the overhead 11kV overhead electricity apparatus crossing the southern end of the site. This would serve the proposed development from an existing connection point at North Walsham Primary Sub-station. A low-pressure gas main along Cromer Road and Skeyton Road and Norwich road have been identified in the DWH desk study. The supply of mains gas to service the development is still in discussion with British Gas.
- 6.29. Mains water pipelines have been identified along Cromer Road and Skeyton Road. Anglian Water have advised that a water borehole, located on the southern part of the site, may restrict development in its immediate vicinity. The two water mains, along Cromer and Skeyton Road, appear to connect to the pair of water towers situated along Norwich road. Anglian water has also confirmed that they have a suitable water supply to serve the proposed development. Foul water sewers are located along Cromer Road, Skeyton Road and Norwich road and a surface water sewer is located at the junction between Aylsham and Skeyton Road. In order to connect to the foul water sewer, the site will require two or three pump stations according to Anglian Water.
- 6.30. BT have numerous apparatus within the vicinity of the site. BT have not yet disclosed whether any abnormal costs would be associated with the provision of BT infrastructure. However, DWH believe the sites proximity to existing infrastructure is unlikely to cause any problems.
- 6.31. DWH's conclusion is that their initial studies have not identified any significant constraints associated with the provision of new utility services. Diversion works will however be required due to the size and scale of the proposed development. DWH suggest further consultation with service providers is required to establish the suitable connection points.

# Constraints Plan



# 7. Analysis of North Walsham Sustainable Urban Extension (Opportunities and Strengths)

# **Strengths**

- 7.1. The development proposals for the NWSUE have been shaped by the characteristics of the site itself and other area assessments. These reports commissioned by Larkfleet Homes, highlight the strengths of the site. These include:
  - Development of the site will contribute towards North Norfolk's housing need.
  - Larkfleet's commitment to delivering the site.
  - The site is well placed for a sustainable extension to North Walsham.
  - As a mixed-use development it has the potential to support local education and health care provisions.
  - Appropriate contributions to new infrastructure.
  - The site has a strong east-west footpath and cycle network which can be retained and enhanced as part of the site's development.
  - The creation for a new link road between Cromer Road and Norwich Road.
  - The NWSUE will be serviced by existing facilities such as the business park to the north, Rossi's Leisure Centre and other facilities within the town centre.
  - Development on the site can secure economic benefits to the local authority through section 106 contributions, construction jobs, and new infrastructure.

#### **Benefits**

- 7.2. In addition, the proposed development has the potential to provide the following benefits:
  - Associated local transport improvements.
  - The creation of an attractive public realm, high quality neighbourhoods with a distinct character and identity.
  - The provision of a housing mix that meets the diverse needs of residents both now and in the future. Varied housing tenures to help meet the needs of the community.
  - Green infrastructure will form a natural and semi-natural network, benefiting
    not only new and existing residents but also biodiversity. The relationship
    between built form and the natural environment will connect across the site
    using hard and soft landscaping techniques, SuDs, substantial areas of
    landscaped open space, treelined avenues and green corridors. Green
    infrastructure on the site can contribute to adapting to climate change,
    enhance biodiversity, and support human health and well-being.
  - The allocated site will provide the community of North Walsham with extensive areas of landscaped open space and sporting facilities. Open space and sporting facilities will socially, physically, and mentally benefit the existing and new residents of the town. Furthermore, areas of open space support the biodiversity and wildlife habitats within the built environment.

- Weavers Way is an important environmental and community asset to North Walsham. The retention of this public right of way will support is longevity as a treasured asset to existing and new residents. Green infrastructure connectivity will enhance the public right of way and will interconnect with other walk ways formed by the development.
- The NSUE will also encourage sustainable methods of transport via foot, bicycle, bus and train. This will provide much wider benefits to the environment by reducing carbon emissions and other air pollutants with an even broader aim to mitigate climate change. In conjunction with this benefit, the provision of employment areas within the allocation also encourages sustainable community to work.
- The NSUE will contribute an increase in employment opportunities. Areas of land proportioned within the NSUE will provided employment within a care home, local centre and school. Employment opportunities for new and existing residents will reduce the number of out of town commuting to employment areas such as Norwich.
- The NSUE has the potential to deliver a new school in order to combat any
  capacity issues at existing schools as a result of the new development. This
  will not only benefit existing schools its will also provide employment
  opportunities for the town and surrounding areas.

# **Opportunities**

- The site offers a unique unconstrained opportunity to accelerate the delivery of additional affordable and market homes within North Walsham and North Norfolk.
- Due to North Walsham's public transport, road links and cycle routes the NWSUE site is an ideal sustainable location for residential development.
- Initial assessments identify no significant constraints for the development of the NWSUE.

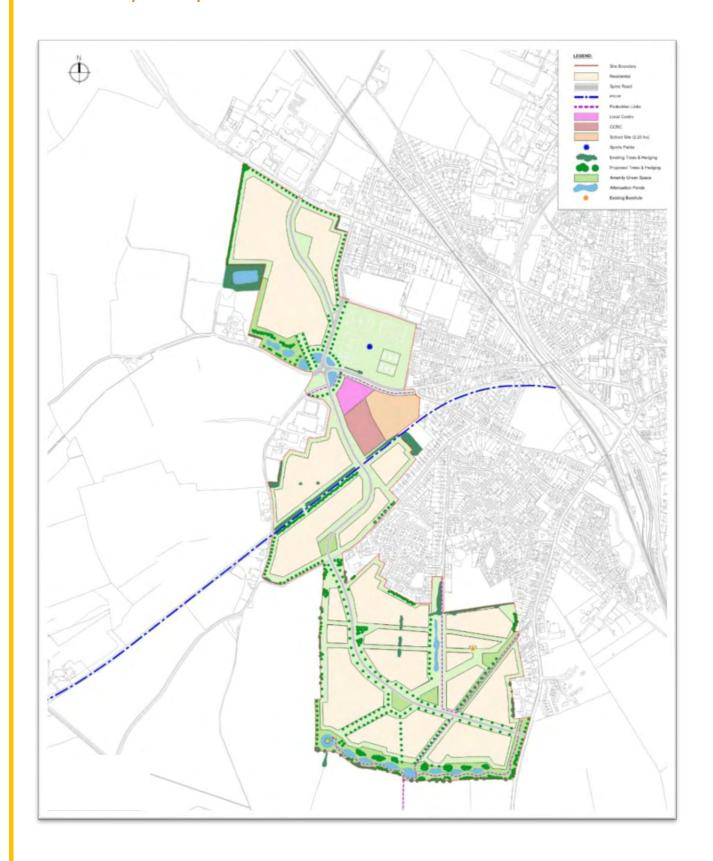
# 8. NWSUE Concept Masterplan

- 8.1. An extension of North Walsham has the capacity to deliver a vibrant sustainable extension to the town for up to 1,800 new homes along with supporting infrastructure and community facilities, such as a primary school and commercial development opportunities.
- 8.2. The initial concept master plan is influenced by the site's constraints and inspired by its distinctive setting on the edge of the existing settlement. It is envisaged that the North Walsham extension will deliver desirable high-quality new homes within a distinct market town setting. Generous swathes of open space will flow through the new neighbourhoods towards a central green way at the heart of the new settlement.
- 8.3. Initial site assessments and consultation with relevant bodies has shaped the current concept masterplan. The masterplan is considered to be a logical and legible layout providing a range of land uses, coherently linked together. The masterplan for the site seeks to build on the spatial opportunities and constraints identified, namely;
  - The retention of the established pattern of hedgerows and field boundaries.
  - The opportunity for a linear north to south link road.
  - The site has a strong east-west footpath and cycle network which can be retained and enhanced as part of the site's development.
- 8.4. The initial concept masterplan intends to respond to the sites attributes, character and context within North Walsham. It aims to be appropriately integrated into the existing settlement edge with suitable landscaping, open space and connections to the town.

# **Proposals**

- 8.5. The key elements of the proposal are:
  - a) The provision of up to 1,800 of market and affordable homes.
  - b) A local centre including shops, community facilities etc.
  - c) The phased provision of a link road
  - d) Up to 2.2 hectares for a new primary school
  - e) Land for a Continuing Care Retirement Community (CCRC)
  - f) Extensive Green Infrastructure including:
    - o a public park
    - o a range of children's play areas throughout the development
    - various sports pitches and playing fields
    - areas of natural and semi natural green space
    - extensive area of landscaping and tree planting
    - SuDS features such as ponds and swales
    - o allotments
  - g) Land for employment uses

# Initial Concept Masterplan



# 9. Urban Design

- 9.1. Development on the NWSUE site requires creative, innovative and respectful design solutions. The design detailing will become more important as the project evolves further beyond a Local Plan allocation and will be fully considered in detail with the production of a development brief and/or design code. This will be influenced by the revised design guide being produced by the Council.
- 9.2. The site lies to the west of existing residential development and is boarded by open countryside to the west and south. Consequently, the proposals need to assimilate with the existing residential development as a well-designed expansion. Larkfleet Homes believe the site's design should simultaneously draw upon the character and heritage of North Walsham and create a distinctive place with its own sense of identity. A site wide comprehensive high-quality and eco-friendly design would require planning applications accompanied by specific design and access statements.
- 9.3. Due to the site's relationship between the existing residential development and the open countryside, the proposed development needs to interact carefully. The interface between existing and proposed dwellings and the creation of a new urban edge needs to ensure that there is little harm imposed on existing amenity. Suitable stand-off distances and boundary treatments will ensure no detrimental effect on the existing residential development. Furthermore, materials used in the construction of the properties will reflect the local vernacular and be of a high-quality design.
- 9.4. The proposed housing mix needs to reflect the local housing need. This will change over time. Adjacent residential areas comprise of a mixture of two-story detached and semi-detached properties. It is likely the scale and density of the development will continue this across the NWSUE. Housing towards and adjacent agricultural land is likely to be of a lower density and designed sensitive to the countryside edge. Around the proposed local centre higher density development, possibly in the form of 3 to 4 storey development is more likely.
- 9.5. The exact mixture of private and affordable dwellings to be built on the site would be explored in more detail when a site-specific policy has been developed for the NWSUE allocation, taking into account the significant costs associated with strategic housing developments. It is expected that the affordable homes will include many of the new affordable tenures detailed in the revised NPPF.
- 9.6. Larkfleet Homes will ensure that the NWSUE is a sustainable urban extension to North Walsham. The design of the proposed site will be high quality, attractive, safe and a pleasant place to live. A comprehensive design of the project's infrastructure will contribute to a proposal with a strong sense of place where people want to live.
- 9.7. A detailed design and development brief for site specific proposals would consider the following further:
  - a) **Planning Policy**: site specific proposals for the extension should be in line with Local Plan policies.
  - b) **Urban structure and grain:** The framework and the layout of streets and routes as well as connections to its surroundings. The location, arrangement and design of development blocks, land use and green infrastructure. This would include

- built form and the relationship with the public realm. The scale and massing of buildings and road hierarchy will be considered.
- c) Car Parking and garages: Carefully considered to avoid congestion and reduce on street parking. Garages are to be set back behind the building line to prevent parking from dominating the street scene.
- d) **Green infrastructure delivery:** Public footpaths and cycleways to be provided throughout the site linking in with areas or public open space and other existing path connections. The enhancement to all public rights of way and Wavers way.
- e) **Dwellings and tenure:** Responsive in terms of character to local vernacular styles specific to the built heritage of North Walsham. The development will provide a range of house types, tenures and sizes all designed to reflect the character of North Walsham.
- f) **Infrastructure:** Proposals should provide a strategy for the delivery of a primary school and mitigation measures for the impact on the highway network.
- g) **Phasing:** A phasing strategy for the delivery of all land uses and the early delivery of the western link road.

## Examples of development in the area

















# 10. Infrastructure Delivery

- 10.1. Infrastructure provision to support the delivery of the SUE will be required and agreed by North Norfolk District Council, the County Council, statutory consultees and utility providers.
- 10.2. Site specific studies have already been commissioned by Larkfleet to consider the implications of the site on such matters as traffic and accessibility, ecology, utilities, flooding and drainage. These studies have been used to demonstrate that the NWSUE is a deliverable, suitable and sustainable location for a strategic housing site.

### **Education Provision**

- 10.3. The proposed extension to North Walsham will inevitably have an impact on local education provision. It is likely contributions to education or the new provision of a school will be required to mitigate against the impact of the development. However, exact contributory amounts will need to be agreed with the County Council.
- 10.4. Within 1.5km west of the urban extension lie both a primary and secondary school. The neighbouring schools, North Walsham High School and Millfield Primary School have the capacity to accommodate more pupils. Further afield, Swanton Abbott primary school, located approximately 4 miles south of the NWSUE has a small amount of capacity for new pupils (see figure 12). An additional assessment is required to fully identify the extent of the education capacity available and what future provisions may be needed.

School	Pupils enrolled	Capacity	Places available
North Walsham High School	695 (as of Dec 2018)	950	255
Millfield Primary School	260 (as of Nov 2017)	384	124
Worstead Church of England Primary School	107 (as of Apr 2016)	107	0
Swanton Abbott Community Primary School	99 (as of Mar 2018)	102	3
Aylsham High School	1043 (as of May 2018)	1025	-18

Figure 12 source: Ofsted

### Healthcare

- 10.5. The proposed development will have an impact on healthcare services such as GP surgeries, dentists and hospitals. Discussions with the relevant health authority or Trust, is required to understand current pressures and mitigate implications to health services.
- 10.6. It is likely that financial contributions towards health care services would be required as a result of the proposed development, however there is also scope to consider the

- provision of new service facilities as part of the SUE within the Local Centre. The scope and need for such contributions and provision on site will be discussed further with service providers and the Council.
- 10.7. The closest Accident and Emergency department is located at the Cromer and District Hospital, approximately 8 miles north of the SUE site. North Walsham have their own hospital providing Geriatric and Palliative services. The closest GP surgery to the proposed site is located approximately 1.5 miles along Park Lane. Both the Birchwood and Paston Surgeries provide GP services for the residents of North Walsham and surrounding villages. North Walsham has two NHS dentists within the locality, these are approximately 1 mile from the SUE (Source: NHS).
- 10.8. As part of the proposals it is envisaged that a Continuing Care Retirement Community (CCRC) will be provided. This usually includes a care home facility as has been built by Larkfleet as part of their Oakham development.

## Affordable Housing

10.9. The proposed housing mix for the site will be predominately private market housing with a suitable provision of affordable homes. The level of affordable housing will need to be discussed with the local authority as the NWSUE project progresses. However, the project will strive for policy compliant contribution levels dependent upon the scale of infrastructure required to deliver the site.

## Phasing

10.10. The construction of the NWSUE will be phased as a result of market demand for new housing, site design, infrastructure provision, utility and services provisions. As further assessments are undertaken a more comprehensive phasing plan will be developed. The phased build out program of housing development will deliver the North to South link road in phased stages, unless other funding streams can support its earlier delivery.

## Green/Open Space

- 10.11. In September 2008, North Norfolk adopted a 'practice guide to core strategy open space standards.' The document sets out developer's contributions to open space.
- 10.12. The document identifies that open space is an important element of encouraging sustainable development to promote walking and cycling within and around the proposed development.
- 10.13. The NWSUE aims to enhance and create an extensive Green Infrastructure Package across the whole site which utilises and takes a lead from the Weavers Way. The provision of new green connections will aim to provide:
  - Enhanced biodiversity and;
  - Formal and informal green space;
  - A new network of pedestrian and cycleways;
  - A high-quality distinctive landscape integrated throughout the built form;
  - New opportunities for recreation; and

Additional belts of hedgerows and woodland to enhance habitat creation.

#### **Utilities**

- 10.14. The utilities statement conducted by DWH, on behalf of Larkfleet Homes, has not identified any significant constraints associated with the provision of new utilities to service the proposed NWSUE site.
- 10.15. Further investigations and consultation with the relevant service providers is needed to identify the suitable points of connection.
- 10.16. More than likely the proposed site will require foul water pump stations to transfer water into Anglian Water's foul network. The estimated budget cost of the delivery of these utilities to the site is highlighted in DWH's report.

#### Link Road

- 10.17. The delivery of that part of the link road under the control of the promoters will be delivered in phases, commensurate with the phasing of the residential development. Earlier delivery of the link road might be possible subject to viability/funding from other sources.
- 10.18. The promoters will work with the Council, the Highway Authority and others to find the most appropriate way to deliver the road and its many benefits as soon as possible. As outlined elsewhere in this document, the provision of the link road could aid economic development in the area, as the Council considers that poor access by HGVs to the employment areas is a constraint on the economic development of the area.

# 11. Delivery, Governance and CIL/S106 Arrangements

## Delivery

- 11.1. The promoters, Larkfleet Homes are committed to delivering the NWSUE. Larkfleet will co-operate with North Norfolk District Council, Norfolk County Council, statutory consultees and other key stakeholders in order to establish a clear and collaborative direction for the future of the site. The sites promoters, Larkfleet Homes, are keen to see the NWSUE site allocation within the emerging local plan. The promoters of the site have evidenced that the site is sound and recommend the development should be brought forward as an allocation in the emerging local plan at the Regulation 19 stage.
- 11.2. Delivering well designed new homes that help meet local need is an essential principle of the North Walsham extension. New homes will be set within an edge of town location with the design and orientation of building reflecting the organic nature and heritage of North Norfolk's towns and villages. A comprehensive design framework will ensure continuity, high-quality development by which new homes will fuse traditional design with 21st century materials. The delivery of new housing will be accelerated in the District if the NWSUE is selected as a large-scaled strategic site allocation.

#### Timeframe

- 11.3. North Norfolk's local plan production timetable predicts the examination of the New Local Plan will occur in April 2020 and the document is expected to be adopted in November 2020. When the Draft Local Plan reaches the examination stage the proposals for the site are likely to weigh in favour for development on the North Walsham western extension and will be supported by a comprehensive suite of documents evidencing the delivery of the site, including an Environmental Statement as required by the EIA regulations. These will be produced in conjunction with the Council and the Highway Authority as well as other key stakeholders.
- 11.4. Currently, the concept masterplan and studies of the site reflect the high level and strategic wide delivery of 1,800 new homes. As the Local Plan progresses, Larkfleet Homes will begin further detailed studies in preparation for a planning application. The chosen site for an outline or hybrid planning application will be selected and specified at a later date. Dependent upon the speed of the Local Plan examination process there is the potential for a planning application to be submitted as early as the winter of 2020.
- 11.5. Depending upon the scale and size of the proposed application or applications, receiving planning permission could take up to a year following submission. Once outline planning permission is granted, a reserved matters planning application will follow. Following the grant of reserved matters, applications to discharge the planning conditions would then be the final process before Larkfleet would start on site. This process could take up to three years, from first submission to starting onsite, depending upon the scale and size of the development. Therefore, as an estimate, the earliest Larkfleet would likely start on site would be winter 2023. It is likely that the site will take 20 years or more years to complete.

## 12. Consultation

- 12.1. Larkfleet Homes recognise the importance of integrating new proposals for the site with the town of North Walsham to ensure that it integrates and enhances the existing community of North Walsham. As the proposals for the site progresses it is important to ensure local stakeholders, residents and businesses are involved in the development of the NWSUE.
- 12.2. The NWSUE extension is located within the civil parish of North Walsham. To the west and south the civil parish borders Flemingham, Skeyton, Swanton Abbott, Westwick and Worstead civil parishes within North Norfolk. In producing a response to the consultation of the emerging new local plan, North Walshaw Town Council sent out questionnaires to the residents of the town in September 2017 (known as the town strategy survey 2017). The results from this survey identified the top priorities for the residents of North Walsham including:
  - Improving community and leisure facilities for younger people
  - Minimising the impact of development on the environment
  - Allocations specifically for business use
  - Investment in sustainable construction techniques
  - The need for more low-cost and affordable housing
- 12.3. North Walsham is not a formally designated area for the development of a neighbourhood plan at present. Therefore, Larkfleet are unable to work in conjunction with the development of a neighbourhood plan. However, the North Walsham Town Council was involved in contributing their views towards the development of the North Norfolk Local Plan. Larkfleet Homes aim to work in conjunction with the Town Council and help meet the needs of the area by delivering the necessary homes and importantly the infrastructure to go with them.
- 12.4. Larkfleet Homes have already initiated discussions with the relevant authorities regarding the technical details of the scheme. Initial studies undertaken by consultants, on behalf of Larkfleet Homes, have involved early discussion with water and drainage, highways, education and health authorities. On the back of the site allocations evidence base Larkfleet have discussed with the highway authority their HGV transport study in North Walsham. As the scheme progresses and the evidence base widens further discussions are likely to occur.
- 12.5. Public consultation regarding the NWSUE will have already been part of the draft Local Plan Consultation. Larkfleet are keen to involve and consult the public as the masterplan and vison for NWSUE begins its next stages. The local community will be asked to actively participate in the evolution of the masterplan through hosting local workshops and exhibitions later this year. These will be held in North Walsham and will enable local people to help generate ideas and concepts for the NWSUE promoters to consider. A successful development will need to understand all concerns, aspirations and needs of locals and work to address issues where they can be resolved.

# 13. Conclusions

- 13.1. The Government's agenda to pro-actively drive and support sustainable economic development through the delivery of homes, businesses and infrastructure is seen as a core principle of the English planning system. The NWSUE can enhance the economic opportunities of North Walsham through the delivery of new homes, jobs and infrastructure, which all contribute to sustainable economic growth. The NWSUE will provide district wide and local economic benefits and employment opportunities within and beyond the boundaries of the extension. The proposals of the NWSUE aim to maximise environmental efficiency within a high-quality accessible environment.
- 13.2. National planning policy sets out that new homes should be located in or within close proximity to existing urban areas and other main centres of employment to ensure sustainable development. In the case of the NWSUE the site works effectively as a suitable and sustainable location for delivering housing.
- 13.3. This Statement concludes that there is significant scope for a strategic site to the west of North Walsham to accommodate strategic scale residential development over North Norfolk's local plan period. The NWSUE proposal provides a unique opportunity for NNDC to facilitate and promptly deliver the sustainable expansion of North Walsham in a controlled manner and deliver a new link road for the town.
- 13.4. The proposal for the NWSUE can promptly deliver new housing, employment, green space and local services providing the site is selected as an allocation in the next stage of the local plan. The NWSUE can contribute to infrastructure improvements which will address any existing or potential issues that could potentially occur as a direct or indirect implication of the development. Furthermore, the proposals are able to deliver landscaping to support wildlife and provide expansive green space areas for biodiversity to flourish.
- 13.5. An assessment of the site has been undertaken to identify the NWSUE's constraints and opportunities for development. In particular, the SCP transport assessment evidenced the deliverability of a western link road in order to service development and help ease traffic pressure from the town centre. This will also have added benefit of aiding the economic development of the town by removing an acknowledged constraint on development. Other assessments identify little if any reason, as to why development on the site could not be delivered.

